

## Message Text

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ACTION IO-14

INFO OCT-01 ISO-00 AF-10 ARA-16 EA-11 EUR-25 NEA-14 RSC-01

IOE-00 CIAE-00 DODE-00 NSAE-00 NSCE-00 SSO-00 USIE-00

INRE-00 PM-07 H-03 INR-11 L-03 NSC-07 PA-04 PRS-01

SP-03 SS-20 AID-20 EB-11 CIEP-03 TRSE-00 STR-08

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FRB-03 XMB-07 OPIC-12 LAB-06 SIL-01 /233 W

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FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 7520

INFO USUN NEW YORK 850

C O N F I D E N T I A L GENEVA 4945

FROM FERGUSON

E.O. 11652: N/A

TAGS: ECOSOC, EGEN, UN

SUBJ: 57TH ECOSOC-DECLARATION AND PROGRAM OF ACTION RE  
NEW INTERNATIONAL ECONOMIC ORDER

1. US DEL 57TH ECOSOC FACING MAJOR PROBLEM WHICH  
IT BELIEVES REQUIRED MAJOR CONSIDERATION BY DEPARTMENT.  
IN SHORT, AS RESULT OF LAST FIVE DAYS' INTENSIVE  
CONSULTATIONS AND NEGOTIATIONS IT IS NOW CLEAR  
WE WILL FACE 15 TO 18 RESES IN WHICH REFERENCES  
WILL BE MADE TO THE NEW INTERNATIONAL ECONOMIC  
ORDER, THE DECLARATION AND THE PROGRAM OF ACTION  
OF THE SIXTH SPECIAL GA. THE CUMULATION OF OUR  
PRIOR INSTRUCTIONS WILL PUT THE US IN THE POSITION  
OF VOTING NO ON ALL BUT THE MOST ROUTINE PROCEDURAL  
RESOLUTIONS AND DECISIONS.

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2. WE WISH BY THIS MEANS TO ASSURE THAT THE

DEPARTMENT IS AWARE OF THE LIKELY IMPLICATIONS AND CONSEQUENCES OF SUCH A US STANCE. AMONG THE MOST SERIOUS ARE: (A) GENERAL ISOLATION OF THE US IN "NO" COLUMN WHILE CLOSE ALLIES, I.E. UK, FRANCE, GERMANY AND JAPAN, TAKE ABSTENTION ROUTE OR VOTE YES WITH "EXPLANATIONS"; (B) WEAKENING OF US NEGOTIATING LEVERAGE, I.E. IN SITUATION IN WHICH LDC'S KNOW THAT MENTION OF PROGRAM OF ACTION AUTOMATICALLY PRODUCES NEGATIVE US STANCE THERE OBVIOUSLY NO INCENTIVES ON THEIR PART TO MEET USG CONSIDERATIONS; AND (C) ISOLATION OF US IN ABOVE REGARD WILL BE PRESENT IN GA, UNIDO, UNDP AS WELL AS IN ECOSOC AND SUCH CONFERENCES AS THE POP CON.

3. US DEL IS OF COURSE PERFECTLY WILLING CARRY OUT FIRM INSTRUCTIONS RE VOTING, BUT BELIEVES DEPARTMENT SHOULD BE AWARE THAT WE MUST "CROSS THE RUBICON" HERE AND NOW IN 57TH ECOSOC. NEGATIVE POSITIONS TAKEN NOW IF CHANGED LATER WILL BE BASIS OF INEVITABLE LDC CLAIMS OF DEFEATING US ON HIGHLY POLITICAL AND EMOTIONAL ISSUE.

4. IN THIS CONNECTION, UK, DUTCH, FRENCH AND GERMANS HAVE INDICATED INTEREST IN AN OPERATIVE PARAGRAPH IN OMNIBUS RES WHICH WOULD READ: "INVITE THOSE GOVERNMENTS WHICH EXPRESSED RESERVATIONS ON THE DECLARATION OF PRINCIPLES AND THE PROGRAM OF ACTION TO KEEP THOSE RESERVATIONS UNDER REVIEW". THIS OPERATIVE PARAGRAPH WOULD THEN BECOME REFERENCED TEXT TO BE SUBSTITUTED IN ALL INSTANCES WHERE A REFERENCE TO PROGRAM OF ACTION HAS BEEN PREVIOUSLY MADE. WE HAVE BEEN ADVISED THAT THE AFOREMENTIONED DELEGATIONS, PLUS ITALY, BELGIUM AND JAPAN, WOULD ACCEPT THIS FORMULATION AND HENCE AGREED TO THE OMNIBUS RES.

5. US DEL IS OF OPINION THAT FOREGOING LANGUAGE IS INADEQUATE FOR OUR PURPOSES. WE PUT IT FORTH, HOWEVER, AS ILLUSTRATIVE OF THE NEED OF FINDING A UNIVERSAL FORMULA FOR TAKING INTO ACCOUNT THE SIXTH SPECIAL  
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SESSION. IN THIS CONNECTION, WE WISH TO DRAW DEPARTMENT'S ATTENTION TO THE FACT THAT FORMULATIONS SUCH AS THESE IF ACCEPTED BY THE US WOULD HAVE THE EFFECT OF RENDERING MEANINGLESS RESERVATIONS STATED AT THE TIME OF ADOPTION OF RESES, WHETHER BY CONSENSUS OR WITHOUT VOTE.

6. WE HAVE PREVIOUSLY REQUESTED GUIDANCE AND FIRM

INSTRUCTIONS RE THIS UNIVERSAL PROBLEM.MOST  
INTOLERABLE SITUATION WILL ARISE IF WE REACT SIMPLY ON AD HOC  
BASIS TO EACH AND EVERY MENTION OF ACTIONS OF  
SIXTH SPECIAL SESSION. WITHOUT BROADER POLICY IN VIEW.

7. WE WOULD APPRECIATE ON MOST URGENT BASIS DEPARTMENT'S  
ADVICE AND GUIDANCE MATTER THIS TEL. IT IS PRESENT VIEW  
US DEL THAT AS OF PM JULY 30 WE HAVE NO PROSPECT OF  
REMOVING OFFENDING LANGUAGE FROM ANY OF RESES. DALE

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